UNIVERSITY COLLEGE of the FRASER VALLEY

PAC FORM #2

COURSE IMPLEMENTATION DATE: [September 2003]
COURSE REVISED IMPLEMENTATION DATE: []
COURSE TO BE REVIEWED: [September 2007]
(Four years after implementation date)

OFFICIAL COURSE OUTLINE INFORMATION

Students are advised to keep course outlines in personal files for future use.
Shaded headings are subject to change at the discretion of the department and the material will vary - see course syllabus available from instructor

FACULTY/DEPARTMENT: **Philosophy & Political Science**

POSC 310		**3**
COURSE NAME/NUMBER	FORMER COURSE NUMBER	UCFV CREDITS

Canadian Federalism
COURSE DESCRIPTIVE TITLE

CALENDAR DESCRIPTION:

This course will examine the origin and development of federalism in Canada from 1867 to the present. It will focus on the difficulties of creating and managing a social welfare state in a federal political system. Particular attention will be paid to the challenge of dividing and sharing fiscal resources. Special attention will also be devoted to how the various mega-constitutional orientations present in Canada affect the operation of the federal political system. The course will conclude with an examination with the challenge of incorporating municipal and aboriginal governments into the federal system and the concomitant idea of multi-level governance. Finally, we shall examine the relationship between democracy and federalism.

PREREQUISITES: **POSC 110 or POSC 210**
COREQUISITES: **None**

SYNONYMOUS COURSE(S)
(a) Replaces: _____ *(Course #)*
(b) Cannot take: _____ *(Course #)* For further credit.

SERVICE COURSE TO: _____ *(Department/Program)* _____ *(Department/Program)*

TOTAL HOURS PER TERM: **45**

STRUCTURE OF HOURS

Lectures:	**45**	Hrs
Seminar:		Hrs
Laboratory:		Hrs
Field Experience:		Hrs
Student Directed Learning:		Hrs
Other (Specify):		Hrs

TRAINING DAY-BASED INSTRUCTION
LENGTH OF COURSE: _____
HOURS PER DAY: _____

MAXIMUM ENROLLMENT: **28**
EXPECTED FREQUENCY OF COURSE OFFERINGS: **Once per year**

WILL TRANSFER CREDIT BE REQUESTED? (lower-level courses only)	☐ Yes	☐ No
WILL TRANSFER CREDIT BE REQUESTED? (upper-level requested by department)	☒ Yes	☐ No
TRANSFER CREDIT EXISTS IN BCCAT TRANSFER GUIDE:	☐ Yes	☒ No

AUTHORIZATION SIGNATURES:

Course Designer(s): **Hamish Telford**
Chairperson: _____ *(Curriculum Committee)*

Department Head: **Moira Gutteridge Kloster**
Dean: **Virginia Cooke**

PAC Approval in Principle Date: _____
PAC Final Approval Date: December 4, 2002

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COURSE NAME/NUMBER

LEARNING OBJECTIVES / GOALS / OUTCOMES / LEARNING OUTCOMES:

1. To familiarize students with the division of powers in the constitution and their interpretation by the courts.
2. To introduce students to the complex issue of fiscal federalism.
3. To alert students to the different challenges and trade-offs in governing a federal political system.
4. To suggest future issues and challenges in Canadian federalism.

METHODS:

The course will be based primarily on lectures by the instructor, supplemented with extensive classroom discussion. The instructor will introduce the historical material and the primary challenges in creating and maintaining a federal political system. Students in the class will inevitably come to different conclusions concerning the challenges of federalism. Classroom discussion will tease out these different assumptions, and consequently the federal debates in the country will be mirrored in the classroom to a considerable extent. Students will thus gain a deeper appreciation of the complexity of Canada's federal challenge. Students will have the opportunity to explore subjects of particular interest to them with the research essay.

PRIOR LEARNING ASSESSMENT RECOGNITION (PLAR):
Credit can be awarded for this course through PLAR ☒ Yes ☐ No

METHODS OF OBTAINING PLAR:

Challenge exam.

TEXTBOOKS, REFERENCES, MATERIALS:
[Textbook selection varies by instructor. An example of texts for this course might be:]

Coursepack readings taken from:

K. C. Wheare, Federal Government
Anthony Birch, Federalism, Finance and Social Legislation in Canada, Australia, and the United States
Herman Bakvis and Grace Skogstad, Canadian Federalism: Performance, Effectiveness, and Legitimacy
Edwin Black, Divided Loyalties: Canadian Concepts of Federalism
David B. Perry, Financing the Canadian Federation: 1867 to 1995: Setting the Stage for Change
James J. Rice and Michael J. Prince, Changing Politics of Canadian Social Policy
Pierre Elliot Trudeau, Federalism and the French Canadians
Garth Stevenson, Ex Uno Plures: Federal-Provincial Relations in Canada, 1867-1896
Garth Stevenson, Unfulfilled Union (Third Edition)
Donald V. Smiley, The Federal Condition in Canada
Richard Simeon and Ian Robinson, State, Society, and the Development of Canadian Federalism
Keith Banting, The Welfare State and Canadian Federalism (Second Edition)
Mark Krasnick, Fiscal Federalism
Dennis Guest, The Emergence of Social Security in Canada
Richard Simeon, Federal-Provincial Diplomacy
Richard Simeon, ed., Confrontation and Collaboration: Intergovernmental Relations in Canada Today
Richard Simeon, ed., Division of Powers and Public Policy
Richard Simeon, ed., Intergovernmental Relations
Donald V. Smiley and Ronald Watts, Intrastate Federalism in Canada
Donald V. Smiley, Canada in Question: Federalism in the Eighties
Reg Whitaker, Federalism and Democratic Theory
R. D. Olling and M. W. Westmacott, Perspectives on Canadian Federalism
Martin Westmacott and Hugh Mellon, Challenges to Canadian Federalism
Ronald L. Watts, The Spending Power in Federal Systems: A Comparative Study
Ronald L. Watts, Comparing Federal Systems (second edition)
Douglas Brown, Market Rules: Economic Union Reform and Intergovernmental Policy-making in Australia and Canada
Kathryn Harrison, Passing the Buck: Federalism and Environmental Policy
J. S. Ismael, Canadian Social Welfare Policy: Federal and Provincial Dimensions
Duane Adams, ed., Federalism, Democracy and Health Policy in Canada
Tom McIntosh, ed., Federalism, Democracy and Labour Market Policy in Canada
Alan Puttee, ed., Federalism, Democracy and Disability Policy in Canada
Harvey Lazar, ed., Canada: The State of the Federation: Toward a New Mission Statement for Canadian Fiscal Federalism

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Geoffrey Hale, The Politics of Taxation in Canada

Primary Documents

Constitution Act 1867
Constitution Act 1982
Statute of Westminster 1931
Royal Commission on Dominion-Provincial Relations (Rowell-Sirois)
Green Books on Reconstruction
Tremblay Report
Trudeau, The Federal Spending Power
Pearson, The Future of Federalism

SUPPLIES / MATERIALS:

None.

STUDENT EVALUATION:
[An example of student evaluation for this course might be:]

The evaluation procedure will vary according to instructor, but a mix of exams, book reviews, and research papers would be anticipated. Depending on class size, an oral participation mark could be considered. One might also wish to have the students participate in a First Ministers' Conference scenario exercise.

Mid-Term Exam	30%
Term Paper	40%
Final Exam	30%

COURSE CONTENT:
[Course content varies by instructor. An example of course content might be:]

Week 1:	History and Idea of Federalism
Week 2:	The Constitution Act of 1867 and the Division of Powers
Week 3:	Judicial Interpretation of Division of Powers, 1867 to 1939
Week 4:	Post-War Reconstruction and the Origins of the Canadian Welfare State
Week 5:	Quebec's Perspective on Federalism
Week 6:	Fiscal Federalism – Taxation
Week 7:	Conditional Grants and Shared Cost Programs
Week 8:	From Conditional Grants to Block Funding (EPF & CHST)
Week 9:	The Social Union Framework Agreement
Week 10:	The Federal Spending Power
Week 11:	Inter-State versus Intra-State Federalism
Week 12:	Executive Federalism
Week 13:	From Federalism to Multilevel Governance (Municipal and Aboriginal Governance)
Week 14:	Federalism and Democracy